



State Food Advocacy Organization Case Studies and Interactive Live Technical Assistance

May 8th, 2025

Medicaid Food Security Network Summit 2025

Session Facilitators





Kathryn Jantz Senior Associate, HealthBegins



Amanda Bank
Program Officer, Center
for Health Care
Strategies



Session Objectives

After this session, attendees will:

- Be able to describe the Medicaid policy context and Medicaid policy opportunities
- Receive **real-time technical assistance and peer support** in identifying plausible solutions and next steps toward implementing Medicaid-supported food and nutrition service flexibilities in their state.
- **Connect** with key leaders and peers in other states







Session Agenda

Time	Topic	Facilitator
5 min	Welcome	Kathryn Jantz,
5 min	Introduction to Medicaid	Jamila McClean
10 min	Food is Medicine Policy Levers	Katie Garfield
5 min	Introduction to the Policy Dashboard	Craig Moscetti
5 min	Roadrunner Food Bank of New Mexico	Jessica Osenbrugge
5 min	Oklahoma Policy Institute	Austin Webb
5 min	Greater Chicago Food Depository	Beth Kenefick
5 min	Project Angel Heart	Nic Soucy
30 min		DICAID FOOD URITY NETWOR

Table Topics

Beth & Jamila

 Interagency SNAP and WIC data sharing

Jess & Amanda

- Food is Medicine coalition building and strategic framework development
- Bridging Food is Medicine and local agriculture

Nic & Kathryn

- 1115 waiver advocacy
- billing and contracting MCOs

Austin & Katie

- Integrated public benefit applications
- Legislative advocacy

Craig & Kelleen

Policy dashboard



Session Speakers





Jamila McLean
Princeton University
State Health & Values
Strategies



Katie Garfield
Harvard Center for
Health Law & Policy
Innovation



Craig MoscettiShare Our Strength



Session Speakers





Jessica Osenbrugge Roadrunner Food Bank of New Mexico



Austin Web
Oklahoma Policy
Institute

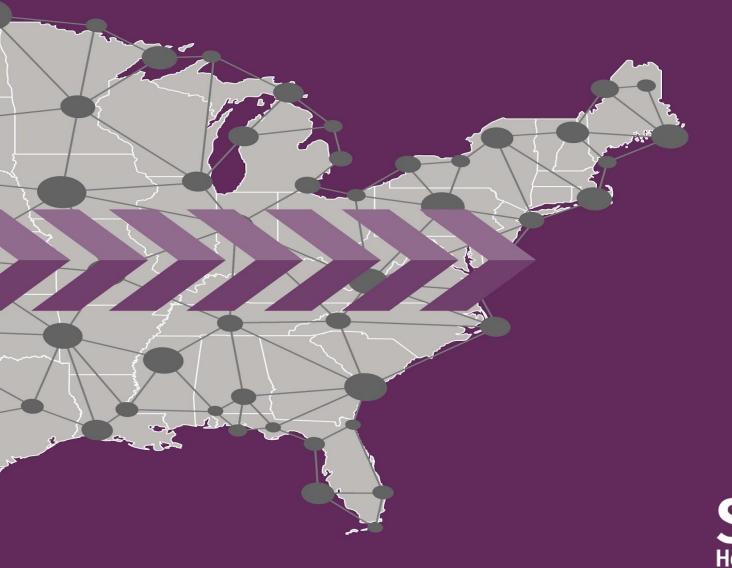


Nic SoucyProject Angel Heart



Beth Kenefick Greater Chicago Food Depository





Medicaid & SNAP Overview

Jamila McLean
May 8,2025



Driving Innovation Across States

A grantee of the Robert Wood Johnson Foundation

About State Health and Value Strategies

State Health and Value Strategies (SHVS) assists states in their efforts to transform health and healthcare by providing targeted technical assistance to state officials and agencies. The program is a grantee of the Robert Wood Johnson Foundation, led by staff at Princeton University's School of Public and International Affairs. The program connects states with experts and peers to undertake healthcare transformation initiatives. By engaging state officials, the program provides lessons learned, highlights successful strategies, and brings together states with experts in the field. Learn more at www.shvs.org.

Questions? Email Heather Howard at heatherh@Princeton.edu.

Support for this webinar was provided by the Robert Wood Johnson Foundation. The views expressed here do not necessarily reflect the views of the Foundation.

Overview of Medicaid and SNAP



Medicaid provides **health coverage** to millions of Americans, including eligible low-income adults, children, pregnant women, elderly adults and people with disabilities.¹



The Supplemental Nutrition Assistance Program (SNAP) provides **food benefits** to low-income families to supplement their grocery budget so they can afford the nutritious food essential to health and well-being.²

¹ Medicaid. (2022). Medicaid.gov. https://www.medicaid.gov/medicaid

² USDA. (2025). Supplemental nutrition assistance program (SNAP) | USDA-FNS. Usda.gov. https://www.fns.usda.gov/snap/supplemental-nutrition-assistance-program

Differences, Similarities and Barriers to Coordination

While Medicaid and SNAP both serve to help low-income individuals and families, they have distinct purposes, eligibility criteria, and enrollment gap

Administering Agency

Eligibility Criteria

Application & Enrollment Processes

Verification Processes

Renewal/ Recertification Processes

Significant Cuts to Medicaid Under Consideration

- The House Energy & Commerce (E&C) Committee has been directed to find at least \$880 billion in federal savings. The Congressional Budget Office (CBO) has established that most of these savings will need to come from Medicaid.
- Congress is using budget reconciliation to advance legislative priorities. As part of that process, a wide range of proposals that would reduce federal Medicaid spending are being considered.
- Senate <u>instructions</u> differ significantly and likely include fewer Medicaid cuts.
- The House is aiming to pass its reconciliation bill before the Memorial Day recess, and we could see draft legislative text as early as the week of May 5.

Significant Cuts to Medicaid Under Consideration

Congress is considering these and other proposals to reach their targets for cuts in federal Medicaid funds. Draft legislation may include variations on these proposals, or entirely new proposals.

Policy Priority	Description		
Reduce Federal Medical Assistance Percentage (FMAP)	 Changes to statutory federal financing rubric for the Medicaid program, which may include: Reducing the 90% federal match for Medicaid expansion populations. Reducing the FMAP floor from 50% to 40% for certain states. FMAP penalty for states that cover non-citizens using state funds. 		
Impose Medicaid Per-Capita Caps	A Medicaid federal financing strategy whereby states receive federal funding capped per enrollee, built up from per capita caps for different eligibility groups.		
Limitations on Provider Tax Policy	Limit states' ability to use provider taxes to fund the non-federal share of Medicaid expenditures.		
Limitations on State Directed Payments (SDPs)	SDPs are additional Medicaid payments states make to providers in Medicaid managed care. Proposals under consideration would reduce the allowable SDP payment level.		
Work Reporting Requirements [or Work Requirements]	Condition Medicaid eligibility on enrollees reporting that they have fulfilled work requirements (often 80 hours per month) or meet an exemption; could apply to adults ages 19 to 64.		
Eligibility Process Changes	May include more frequent eligibility verifications, and changes to retroactive eligibility, among others.		

^{*}For more on Medicaid proposals under consideration, see the Congressional Budget Office's Options for Reducing the Deficit: 2025 to 2034 report and House Ways and Means Committee offset list.

Food is Medicine Policy Levers



Katie Garfield, JD

Director, Whole Person Care

CHLPI, Harvard Law School

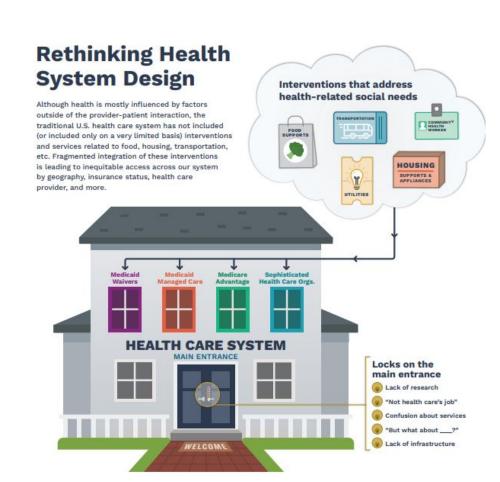


Nutrition Supports in Medicaid

The Status Quo

There is no current coverage of Food is Medicine services (direct provision of food) – beyond limited circumstances – in baseline Medicaid coverage

Must utilize legal and regulatory flexibilities such as Medicaid waivers and managed care flexibilities





Primary Medicaid Policy Pathways

Options for Coverage of Nutrition Supports

- <u>Section 1115 Demonstrations</u>: authorize states to temporarily modify Medicaid programs with CMS approval through experimental, pilot, or demonstration projects that promote Medicaid's objectives.
- <u>Home and Community-Based Services (HCBS) authorities</u>: authorize states to provide eligible individuals services in their home or community rather than through institutional settings.
- <u>In Lieu of Services (ILOS)</u>:* enables states to authorize Medicaid managed care organizations to provide medically appropriate and cost-effective substitutes for traditional state plan covered services.
- <u>CHIP Health Services Initiatives (HSI)</u>: enables states to provide direct services and develop public health initiatives that directly improve the health of low-income children aged 19 and below who are eligible for CHIP and/or Medicaid.

^{*} Note: Other pathways are also available in Medicaid Managed Care (e.g., value-added services)



Nutrition Supports*

Section 1115	HCBS 1915(c)/(i)	ILOS	CHIP HSI
Case Management	Case Management	Case Management	Case Management
Nutrition Counseling	Nutrition Counseling	Nutrition Counseling	Nutrition Counseling
Meals or Pantry Stocking – up to 3 meals/day for up to 6 months with possibility of renewal for additional 6-month periods	Meals or Pantry Stocking – up to 2 meals/day or less than a full nutritional regimen	Meals or Pantry Stocking – up to 2 meals/day or less than a full nutritional regimen	Meals or Pantry Stocking – Not Previously Approved
Nutrition Prescriptions – up to 3 meals/day for up to 6 months with possibility of renewal for additional 6-month periods	Nutrition Prescriptions – up to 2 meals/day or less than a full nutritional regimen	Nutrition Prescriptions – up to 2 meals/day or less than a full nutritional regimen	Nutrition Prescriptions – Not Previously Approved
Grocery Provisions – up to 3 meals/day for up to 6 months with possibility of renewal for additional 6-month periods	Grocery Provisions – up to 2 meals/day or less than a full nutritional regimen	Grocery Provisions – up to 2 meals/day or less than a full nutritional regimen	Grocery Provisions – Not Previously Approved

^{*}CMS plans to consider state proposals for coverage of nutrition supports on a case-by-case basis moving forward.



Section 1115 vs. ILOS

Section 1115 demonstration waiver

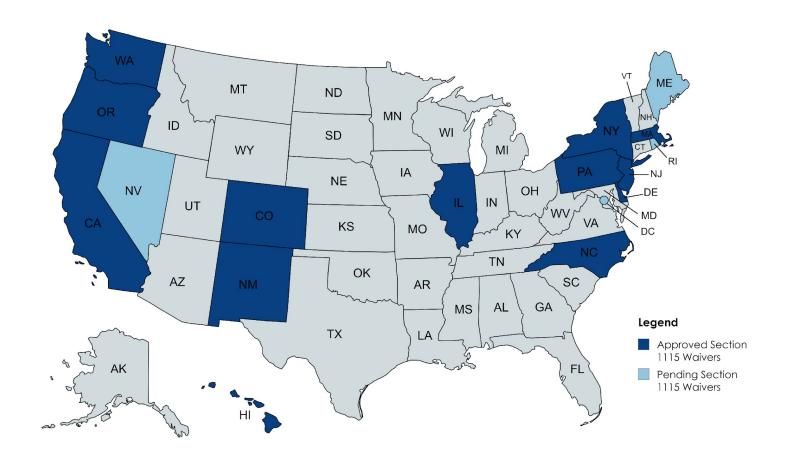
- Population: Can extend to fee-for-service and managed care population
- Services: Can include a full nutritional regimen (3 meals per day)
- Infrastructure Dollars: Allowed
- Approval Process: Notice/comment at state/federal level, CMS approval for 5 years

In lieu of services (ILOS)

- Population: Limited to managed care population
- Services: Cannot include a full nutritional regimen
- Infrastructure Dollars: Not allowed
- Approval Process: Inclusion in contract between state/MCO

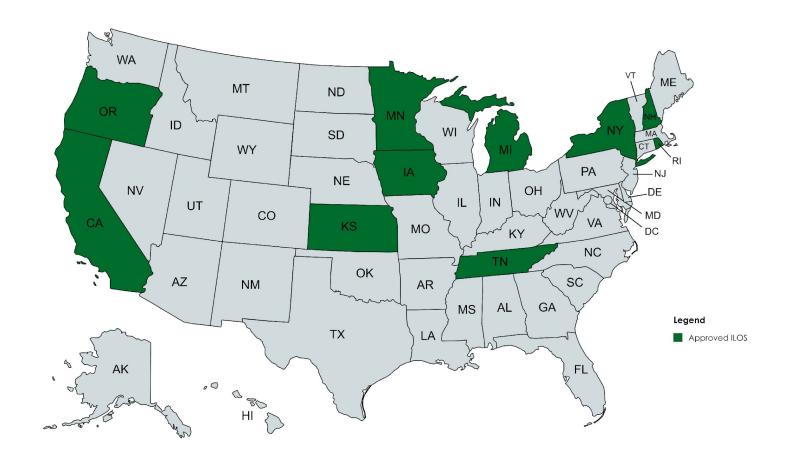


Nutrition Supports: Section 1115 Demonstration Waivers





Nutrition Supports: In Lieu of Services



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Open Questions: HHS/CMS Approach

February 13, 2025

- Robert F. Kennedy, Jr. sworn in as Secretary of HHS
- EO: "Make America Healthy Again" (MAHA) Commission

March 4, 2025

- Rescission of CMS 2023/2024 guidance
- **No** impact on existing approvals
- Will consider state applications on "case-by-case" basis

April 10, 2025

- CMS will not approve new proposals for Designated State Health Program (DSHP)/Designated State Investment Programs (DSIP) Funding
- Forecloses one pathway to help states pay for 1115 initiatives
- <u>No</u> impact on existing funding or ability to propose HRSN policy



Pending

1115 waiver proposals from DC, NV, RI (and soon ME)

DEPARTMENT OF HEALTH & HUMAN SERVICE Centers for Medicare & Medicaid Services 7500 Security Boulevard, Mail Stop 52-26-12 Baltimore, Maryland 21244-1850



CMCS Informational Bulletin

DATE: March 4, 2025

DM: Drew Snyder, Deputy Administrator and Director Center for Medicaid and CHIP Services

SUBJECT: Rescission of Guidance on Health-Related Social Needs

To support implementation of coverage of certain services and supports to address "health-related social needs" (HRSN) in State Medicaid programs and Children's Health Insurance Programs (CHIP), the Center for Medicaid and CHIP Services (CMCS) issued two Center Informational Bulletins (CIBs). The first, Coverage of Services and Supports to Address Health-Related Social Needs in Medicaid and the Children's Health Insurance Program, was released on November 16, 2023 (November 2023 CIB), and discusses opportunities available under Medicaid and CHIP to cover certain services and supports that purport to address HRSN With the issuance of the November 2023 CIB, CMCS also published a document, Coverage of Health-Related Social Needs (HRSN) Services in Medicaid and the Children's Health Insurance Program (CHIP), which CMS has referred to as the "Framework of Coverage of HRSN Services in Medicaid and CHIP" or the "HRSN Framework." The second CIB, released December 10, 2024, also titled Coverage of Services and Supports to Address Health-Related Social Needs in Medicaid and the Children's Health Insurance Program (CEMP), the Health Insurance Program

To evaluate policy options consistent with Medicaid and CHIP program requirements and objectives, CMS is rescinding the November 2023 and December 2024 CIBs. CMS will consider states' applications to cover these services and supports on a case-by-case basis to determine whether they satisfy federal requirements for approval under the applicable provisions of the Social Security Act and implementing federal regulations, without reference to the November 2023 and December 2024 CIBs or the HRSN Framework.

CMS is committed to working with states to help identify strategies to support innovation and improvement in Medicaid and CHIP. If you have questions regarding this bulletin, please submit them to your State Lead.

Source: CMCS,

https://www.hhs.gov/guidance/sites/default/files/hhs-guidance-documents/AID/cib03042025.pdf



Craig Moscetti | Share Our Strength | cmoscetti@strength.org



Supporting Medicaid Policy Change

- Exploratory dashboard
- Innovative approaches to improving food/nutrition security
- Focus on children and families
- Emphasis on closing SNAP and WIC enrollment gaps

186 policies from 42 states + DC

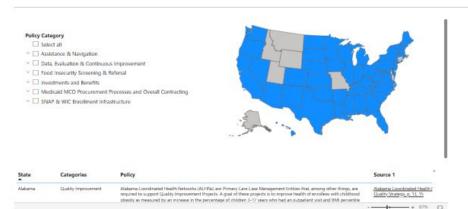


About the Medicaid Food Security Policy Dashboard

The Medicaid Food Security Network is a group of healthcare and food security stakeholders, mobilizing Medicaid systems to become a key partner in addressing food and nutrition insecurity, with an emphasis on closing the enrollment gap in SNAP and WIC. To support the network, we have reviewed III5 waivers, Medicaid Managed Care Contracts, and other policy documents across the country to develop a compendium of examples of how Medicaid is addressing food insecurity among children and families.

This tool is not an exhaustive list of programs and policies that address food insecurity through Medicald. As the focus of this tool is children and families we excluded programs that would not serve most children and their parents (such as programs with very high clinical acuty criteria or programs focused on people needing long term services and supports) and in our descriptions of the policy, we included the details necessary to show how the policy would impact this population. To see full eligibility and service criteria we have linked the original sources. The page numbers that are listed in the citations refer to the page number on the document which may not match the page number of the pdf.



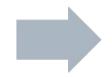








Collect Documents



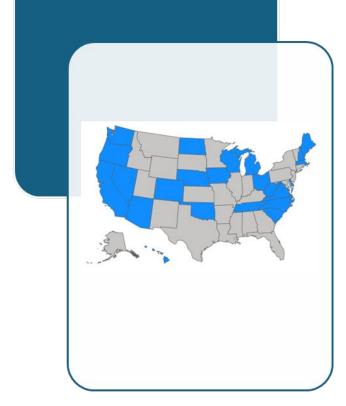
- MCO contracts
- 1115 waivers
- Quality improvement plan
- Legislation / regulation
- Other policy docs

Code for provisions of interest

- 13 Policy Categories in 4 domains*
 - o FI Screening & Referral
 - $\circ\,Assistance\,\&\,Navigation$
- Quality Improvement,
 Population Health, Social
 Drivers of Health Plans
- \circ Investments & Benefits
- Inclusion / exclusion (i.e. children and families)

*See dashboard webpage for definitions

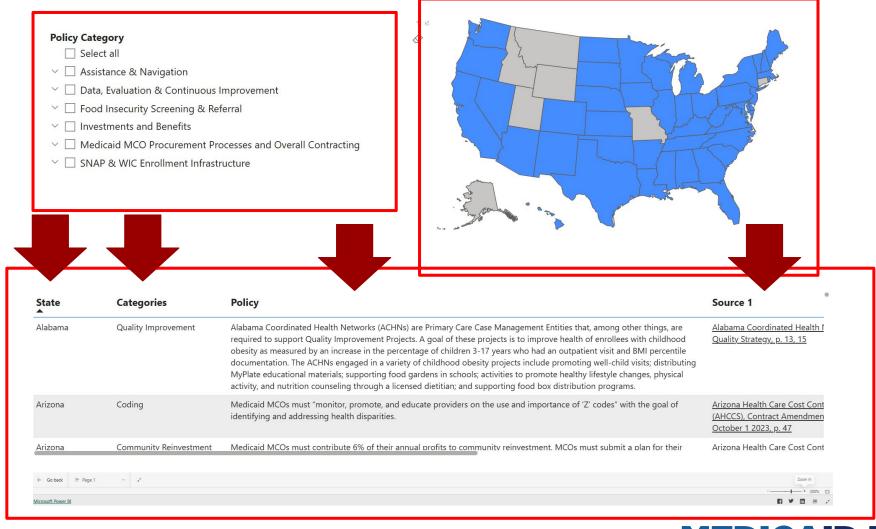
Visualize





A Quick Tour: Dashboard Components







Visit the dashboard

Follow link <u>bit.ly/MFSNdash</u> or QR code →



Roadrunner Food Bank of New Mexico: Food Is Medicine Coalition Building Project



Introduction

- Jessica Osenbrügge, Senior Director of Community Health and Engagement
- Serving the New Mexican community through Roadrunner for 6.5 years
- Serve on the New Mexico Primary Care Council, New Mexico Social Driver's of Health Collaborative, New Mexico Chronic Disease Prevention Council, and more
- Come from healthcare previous Executive Director of a free clinic



We are building a statewide, multi-sectoral Food Is Medicine Coalition

- .When we think of "food" and "medicine", it brings a spectrum of stakeholders in this work!
- Our work is to:
 - Build a coalition
 - Build a Food Is Medicine framework for the state
 - Leverage SNAP and WIC as program access to food and nutrition alongside Food Is Medicine interventions
 - · And more!



New Mexico Partnership

- 1115 Medicaid waiver, Turquoise Care
 - Advocacy provided through the NM Primary Care Council and Healthcare
- 2025 support of 4.7 million state and 16.7 million Medicaid towards Food Is Medicine
 - Advocacy provided by many groups including the Roadrunner and The Food Depot
- 2025 Legislative support of 30 million to food banks in New Mexico over 3 years
 - Advocacy provided by Roadrunner and The Food Depot
- 2025 Healthy Food Financing of 2 million
 - Advocacy provided by many stakeholders
- 2025 Medicaid Managed Care Organization and Food Providers Monthly Meeting
 - Created by Roadrunner and Blue Cross Blue Shield New Mexico



Grocers

Farmer's Markets

Government

Meal Providers

Healthcare



Public Health

Researchers

Ranchers

Farmers

Community

Academia

Community Health Workers

Shippers

At the Heart of it all is New Mexico's Farmers and Ranchers: They Grow the Food

- There are 24,700 farms and ranches in New Mexico with 95% of them family-owned.
- 40 million acres in land for farms.
- New Mexico crop and livestock product sales in 2021 totaled \$3.17 billion.

As we build the Coalition, we will be engaging local agriculture and family farms who have already been supporting the local community and connecting community, schools, Roadrunner, food and nutrition providers, and more with foods grown in New Mexico.

We have already begun the work developing a work plan to build a Food Is Medicine Coalition!

Roadrunner Contact



Jessica Osenbrügge Senior Director of Community Health and Engagement

505-349-5342

Jessica.osenbrugge@rrfb.org



Katy Anderson
Vice President of Strategy, Partnerships, and Advocacy

505-349-5344

Katy.anderson@rrfb.org

Single Point of Entry & Legislative Advocacy

Austin Webb | Northeast Regional Organizer

awebb@togetherok.org

918-384-9797



HB 1575 - Universal Application

- OKDHS
 - o SNAP
 - LIHEAP
 - o TANF
 - Child Care Subsidy
 - Medicaid for Disability/Medicare Recipients
- OHCA
 - Medicaid
- Health Department
 - o WIC

How do we make these agencies talk to each other? How do we make this user friendly and client centric?



Advocacy Efforts

- Grassroots Engagement with Lawmakers
 - visits at the capitol
 - in district meetings
 - advocacy training
- Gathering Feedback
 - service providers & clients
 - agency employees
- Affinity Groups
- Together Oklahoma Communities

Beth Kenefick Greater Chicago Food Depository



Illinois' Medicaid 1115 Waiver Timeline

2018

IL's 1115 waiver focused on behavioral health benefits is approved

2022

IL-HFS indicates interest in 1115 waiver extension with new "Health Related Social Needs" (HRSN) benefits

Summer 2023

IL-HFS submits application for extension to federal CMS

Jul 2, 2024

IL's extension application approved by federal CMS

Dec '24 / Jan '25

IL's protocol and implementation plan approved by federal CMS



January 2025 - 2026

Key Milestones / Timeline

Jun 30, 2029

IL's demonstration extends to this date with possibility to extend beyond

2021

IL-HFS funds Healthcare Transformation Collaborative pilots

Spring 2023

IL-HFS opens public comment process on waiver extension application

Fall 2023

Public comment period on IL's extension application held by CMS



Summer/Fall 2024

Implementation planning process begins with first draft protocol due to federal CMS within 90 days (end of Sept '24)

 Jan – May 2025 – Finalize detailed program requirements and design (e.g., service definitions, provider requirements, service eligibility, protocols, billing approach for CBOs)

- Jan November 2025 Service rate development
- Start by July 2025 Provider capacity building &TA
- Finish by Aug 2025 Evaluation design
- Finish by Jan 2026 Updated HFS billing and provider systems RFP
- Jan 2026 Begin billing of HRSN services 1





April 2024

AHE submitted letter to IL-HFS with partners stating our core values for 1115 implementation



https://www.medicaid.gov/medicaid/section-1115-demonstrations/downloads/il-healthcare-trans-appvl-07022024.pdf

And updated Jan 10, 2025 by Federal CMS.

https://www.medicaid.gov/medicaid/section-1115-demonstrations/downloads/il-healthcare-trans-imp-plan-appvl-ltr-01102025.pdf



Illinois' Medicaid 1115 + RFP Timeline

Feb 2024

IL-HFS extends the majority of the MCO contracts (including HealthChoice Illinois) for a year, postponing procurement process

Aug - Nov 2024

IL-HFS hosted a customer and stakeholder engagement process to inform the RFP design work



Summer 2025

IL-HFS will publish the RFP for the procurement of HCI managed care plans Jan 1, 2027

New contract opportunity for HCI will begin

Jan 1, 2031

Estimated end date of HCI contracts assuming initial 4year period with option to renew

IL's extension application approved by federal CMS

Jul 2, 2024 Summer/Fall 2024

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ALLIANCE HEALTH EQUITY

As approved July 2, 2024 and updated Jan 10, 2025 by Federal CMS. https://www.medicaid.gov/medicaid/section-1115-demo/demonstration-and-waiver-list/81581

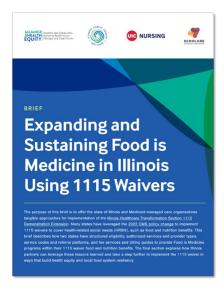
As updated Aug 2024 by IL-HFS.

https://hfs.illinois.gov/info/procurement/customer-and-stakeholder-listening-session--medicaid-mco-experie.html



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Relationship Building in Illinois



Expanding and Sustaining Food is Medicine in Illinois Using 1115 Waivers, October 2023, https://bit.ly/IL1115food



Food is Medicine Committee Values for 1115 Waiver

Shared in letter to IL-HFS in April 2024

- Value 1 Collaborate with multisector partners to inform implementation
- Value 2 Create community hubs/networks and fund other infrastructure
- Value 3 Prioritize local food system development
- Value 4 Rigorously evaluate pilots
- Value 5 Support other food and nutrition programs outside the waiver

https://www.allhealtheguitv.org/blog/1115-waiver













Hungry for Solutions: Addressing Food Insecurity 2023 IAMHP Annual Conference







Hungrier for Solutions: Addressing Food & Nutrition Insecurity Part 2

2024 IAMHP Annual Conference October 22, 2024

EVERTHR VE ILLINOIS

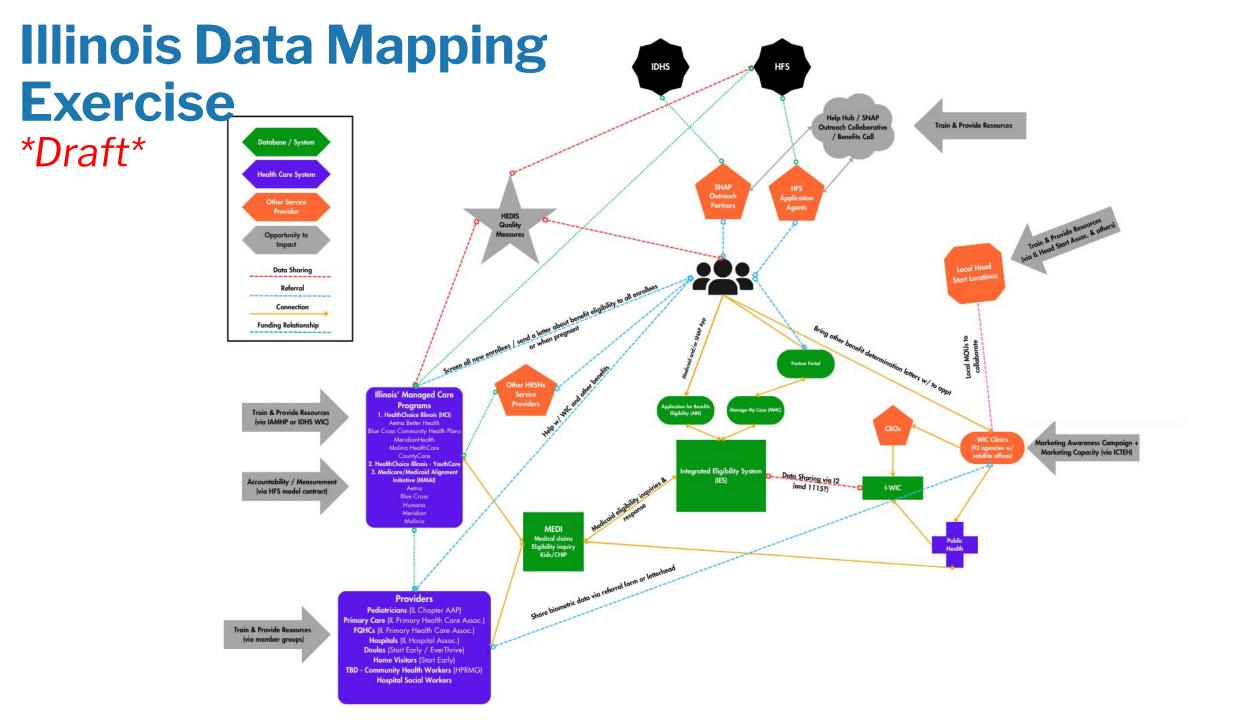
Elizabeth M. Whiteham, Director 401 S. Clinton St. Chicago, IL 60607 lizzy whitehom@il

GREATER

hicago, IL 60607

TOGETHER WE CAN END HUNGE





Nic Soucy Project Angel Heart



Project Angel Heart

Project Angel Heart's vision is for all Coloradans with severe illness to have access to nutritious food that supports their health and well being. To that end, we compassionately deliver comfort and support through high-quality nutrition services, including medically tailored meals, while advocating for the principles of "Food is Medicine".









1115 waiver advocacy + legislation

REPRESENTATIVES BROWN AND BIRD. SENATORS KIRKMEYER AND RODRIGUEZ

A stable and safe home and access to nutritious food is the foundation to living a healthy life; yet, too many Coloradans either cannot secure housing, are on the verge of homelessness, or cannot get the food they need to stay healthy. Unstable housing and lack of food access combined are leading factors in poor health outcomes, increased health care costs, and first-time

- · Long term housing stability
- · Homelessness prevention
- · Access to mental health and substance use services
- · Prescription drug access and adherence
- · Fewer admissions to skilled nursing facilities

pursue an 1115 waiver so that Medicaid can fund housing and nutrition services. The feasibility study would determine h



- Housing navigation services and housing transition cost supports Tenancy services, including eviction prevention and tenant support
- The study would also determine the eligibility requirements to access these services and which populations would benefit the most. HB24-1322 builds on HB23-1300 by expediting the feasibility study on housing and nutrition services specifically and authorizing HCPF to pursue an 1115 waiver in a cost-neutral way. HCPF would be responsible for submitting the findings and recommendations to the Joint Budget Committee no later than November 10, 2024

Supportive housing and nutrition supports have been proven to reduce reliance on local and state services and save taxpayer dollars.

40% reduction in shelter stays. **NUTRITION SUPPORTS** 40% reduction in arrests 65% reduction in detoxification service

PREVENT EXPENSIVE **HEALTH EMERGENCIES**

- - 1.6 million avoided hospital visits
 - . \$14 billion in savings for our health care systems nationwide

Table 3. Nutrition Services and Target Populations

HB24-1322 Feasibility Study Requirements	Submitted HRSN 1115 Waiver Amendment	Remaining for Study in HB24-1322 (covered in this report)
Medically tailored meals Pantry stocking Nutrition prescriptions	Medically tailored meals Pantry stocking	Medically tailored meals Pantry stocking Produce prescriptions
Individuals who are medically and/or socially vulnerable Children and youth	Populations Community Access Treatment vouchers: Individuals leaving institutions or at-risk of institutionalization	Populations Individuals who are medically and/or socially vulnerable Children and youth* Pregnant people*
Pregnant people	 Colorado Fostering Success vouchers: Youth in or leaving foster care, and former foster care youth Individuals eligible for permanent supportive housing 	

HB24-1322 Feasibility Study

December 2, 2024

Services & Populations*

Submitted to the Colorado Joint Budget Committee in compliance with HB24-1322



1 | HB24-1322 Feasibility Study



Food is Medicine Colorado (FIMCO)



FIMCO's vision is to have high-quality, sustainably funded medically tailored food and nutrition services, ranging from a medically tailored meal to a produce prescription, available to patients who reside in any community across Colorado.

Members include:

- Community-based organizations that currently provide/are future providers of Food is Medicine interventions (medically tailored food and/or medical nutrition therapy)
- State agencies
- Regional Accountable Entities (RAEs)
- Hospitals/health care payers







Around the World Exercise: How it Works

- You will see **five labeled tables**, each hosted by two faculty.
- You'll spend 15 minutes at your first table.
- After 15 minutes, you'll **switch to another table**.
- We'll announce when it's time to switch (no need to watch the clock!)



Table Topics

Beth & Jamila

 Interagency SNAP and WIC data sharing

Jess & Amanda

- Food is Medicine coalition building and strategic framework development
- Bridging Food is Medicine and local agriculture

Nic & Kathryn

- 1115 waiver advocacy
- billing and contracting MCOs

Austin & Katie

- Integrated public benefit applications
- Legislative advocacy

Craig & Kelleen

Policy dashboard



THANKYOU

Your feedback is important to us, please take a moment to fill out our survey. The first 10 respondents get a \$10 e-gift card, and you can submit the survey multiple times if you think of more to share.



